



Local Agency Formation Commission of Napa County
Subdivision of the State of California

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We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

December 3, 2012
Agenda Item No. 8c (Discussion)

November 26, 2012

TO: Local Agency Formation Commission

FROM: Keene Simonds, Executive Officer

SUBJECT: Report on the 2012 CALAFCO Annual Conference

The Commission will receive a report summarizing the activities associated with the 2012 CALAFCO Annual Conference held on October 3-5 at the Monterey Hyatt Regency. The report is being presented for discussion and attending Commissioners are encouraged to share their thoughts on the programs and sessions.

California Association of Local Agency Formation Commissions (CALAFCO) was established in 1971 to assist members in fulfilling their duties to coordinate the orderly formation and development of governmental agencies and services. Key services include facilitating information sharing among members by organizing annual conferences and workshops as well as providing technical assistance through training classes. CALAFCO also serves as a resource to the Legislature and actively drafts and reviews new legislation. CALAFCO's membership currently includes 57 of the 58 LAFCOs.

A. Background

Monterey LAFCO hosted the 2012 CALAFCO Annual Conference on October 3-5 at the Hyatt Regency and Conference Center in Monterey. The Conference theme was "Power of Partnerships." Napa LAFCO ("Commission") was represented by nine total attendees, including Commissioners Bennett, Chilton, Kelly, Inman, Rodeno, and Wagenknecht.

B. Discussion/Analysis

CALAFCO reports the 2012 Annual Conference was attended by over 300 registrants with representation from 50 of the 57 LAFCOS that are part of CALAFCO. The keynote speaker for the opening session was State of California's Food and Agriculture Secretary Karen Ross, who discussed trends in food and agricultural production in the state. Assemblymember Roger Dickinson (Sacramento) also spoke at one of the general sessions regarding the continued and evolving importance of municipal service reviews in promoting governmental efficiencies. In all, there were nearly two dozen sessions during the three day program, including items on strategic planning and outside service extensions, respectively, in which representatives from Napa LAFCO served as panelists.

Lewis Chilton, Chair
Councilmember, Town of Yountville

Joan Bennett, Commissioner
Councilmember, City of American Canyon

Juliana Inman, Alternate Commissioner
Councilmember, City of Napa

Brad Wagenknecht, Vice Chair
County of Napa Supervisor, 1st District

Bill Dodd, Commissioner
County of Napa Supervisor, 4th District

Mark Luce, Alternate Commissioner
County of Napa Supervisor, 2nd District

Brian J. Kelly, Commissioner
Representative of the General Public

Gregory Rodeno, Alternate Commissioner
Representative of the General Public

Keene Simonds
Executive Officer

Staff has identified three specific takeaways from the Conference directly relevant to the Commission's interest going forward. First, Napa LAFCO appears ahead of its peers with respect to having already adopted a strategic plan as evident by the positive responses to Commissioner Kelly's presentation on the topic during a general session on Friday morning. Second, interest continues to grow with regard to Napa LAFCO's proposed amendments to the statute governing outside service extensions. Towards this end, Orange LAFCO has asked staff to make a presentation on the proposed amendments at their December 12th meeting in Santa Ana. Third, despite the demand on resources, it appears most LAFCOs believe the municipal service requirement established in 2002 has been a significant improvement in helping commissions and other local stakeholders make more informed decisions. There also appeared to be support among LAFCOs to expand the functions of the municipal service reviews to also include – among other items – mandatory responses to determinations by the affected agencies.

C. Commission Review

Commissioners are encouraged to discuss and provide feedback on the 2012 CALAFCO Annual Conference. This includes providing direction to staff with respect to addressing best practices or other related issues learned at the Conference.

Attachment:

- 1) Conference Program



Welcome to the
**2012 CALAFCO
 Annual Conference**



Hosted by the
**Local Agency Formation
 Commission
 of Monterey County**



The Power of
PARTNERSHIPS
 CALAFCO 2012 Conference



Schedule in a Nutshell

Wednesday, October 3

- 7:30 am Mobile Workshop: *The Bounty of Monterey County*
- 10:15 LAFCo 101 Workshop
- 1:30 pm Opening: *Partnerships with LAFCo: Preserving California's Agriculture*
- 3:30 Break
- 3:45 Roundtable Discussions
- 5:30-7:00 6th CALAFCO Wine Competition and Reception
Dinner on your own

Thursday, October 4

- 7:30 am Breakfast
- 8:00 Regional Caucuses and Election
- 9:00 CALAFCO Annual Membership Meeting
- 10:15 Break
- 10:30 Breakout Sessions
- 12:15 pm Lunch: *A Global Perspective of Local Government*
- 2:00 General Session: *LAFCo's Role in Oversight of Local Agencies*
- 3:30 Break
- 3:45 Breakout Sessions
- 6:15 CALAFCO Annual Awards Banquet

Friday, October 5

- 7:30 am Breakfast
- 7:45 CALAFCO Board of Directors Meeting
- 9:00 General Session: *LAFCo Strategic Thinking and Adaptive Leadership in Trying Times*
- 10:45 Break
- 11:00 General Session: *Legislative Update*
- Noon Conference Closes



Conference Agenda

WEDNESDAY, OCTOBER 3RD

7:30 a.m. –
1:00 p.m.

*Mobile Workshop** **The Bounty of Monterey County**

Depart from Conference Center entrance.
Advanced registration required.

10:15 a.m. –
Noon

Regency
Ballroom

Preconference Workshop
LAFCo 101
This informative session covers LAFCo basics and is ideal for new commissioners and staff as well as experienced attendees seeking a refresher.

Presenters: David Church, AICP, Executive Officer, San Luis Obispo LAFCo
P. Scott Browne, Counsel to LAFCos

1:30 –
2:00 p.m.

Regency
Ballroom

Conference Opening
Welcome to Monterey!

- * Bruce Delgado, Chair, Monterey LAFCo
- * Jerry Gladbach, Chair, CALAFCO
- * John Leopold, Conference Chair
- * Bill Chiat, CALAFCO Executive Director

2:00 –
3:30 p.m.

Regency
Ballroom

General Session
**Partnerships with LAFCo:
Preserving California's Agriculture**

- * Secretary Karen Ross, California Department of Food and Agriculture



Secretary
Karen Ross

3:30 p.m.
Foyer

Refreshment Break

3:45 –
5:15 p.m.

Breakout Sessions **Regional Roundtable Discussions**

Meet with fellow commissioners and staff from your region to discuss current LAFCo issues and trends in your area.

- * Coastal Region Regency Main
- * Northern Region Regency 1
- * Central Region Regency 2
- * Southern Region Regency 3
- * LAFCo Counsel (only) Regency 5
- * Associate Members Regency 6

5:30 –
7:00 p.m.

Spyglass
Promenade

*Opening Networking Reception** **CALAFCO 6th Wine & Beer Competition**

Join us for the ever-popular CALAFCO Wine & Beer Competition. Everyone votes on their favorites. Network with fellow commissioners and staff and enjoy the best of California!



Dinner on your own

THURSDAY, OCTOBER 4TH

7:30 a.m.

*Continental Breakfast**

8:00 –

Regional Caucus Elections

9:00 a.m.

- * Coastal Region Regency 4
- * Northern Region Spyglass 2
- * Central Region Regency 5
- * Southern Region Spyglass 1
- * Associate and Guests Regency 6

9:00 –

10:15 a.m.

Regency
Ballroom

General Session

CALAFCO Annual Membership Meeting

- * Jerry Gladbach, Chair, CALAFCO

10:15 a.m.

Foyer

Refreshment Break

10:30 a.m. –

Noon

Regency
Ballroom

Breakout Sessions

Sustaining Agriculture and the Regional Economy

Examine the current policy debates, strategies and studies in agriculture and the economy in California, and the role LAFCo plays.

Presenters: Edward Thompson, Jr., California Director and Senior Associate, American Farmland Trust
Mayor Charlie Goeken, Chair, Stanislaus LAFCo
Robert Roach, Assistant Agricultural Commissioner/Sealer, County of Monterey

Moderator: Graig R. Stephens, Commissioner, Monterey LAFCo

10:30 a.m. –

Noon

Regency 1

LAFCo's Role in Shared Services: A "How To" Approach

How and why LAFCos are championing shared services in their counties, adding value to the agencies they serve. Yolo and Orange LAFCo case studies.

Presenters: Don Saylor, Commissioner, Yolo LAFCo
Carol Richardson, Assistant City Manager, West Sacramento
Dana Smith, Consultant, CEO2

Moderators: Christine Crawford, AICP, Executive Officer, Yolo LAFCo
Joe Serrano, Policy Analyst, Orange LAFCo



The Power of PARTNERSHIPS

10:30 a.m. – Noon

Providing Municipal Services Outside Agency Boundaries

Regency 2 Engage in a lively discussion on proposed legislation to provide LAFCo with more authority to authorize services outside agency boundaries.

- Presenters:** George Spiliotis, Executive Officer, Riverside LAFCo
Stephen Lucas, Executive Officer, Butte LAFCo
Keene Simonds, Executive Officer, Napa LAFCo
Kai Luoma, Deputy Executive Officer, Ventura LAFCo
- Moderator:** Chris Tooker, Commissioner, Sacramento LAFCo

10:30 a.m. – Noon

Conditioning Spheres of Influence – The New Future??

Regency 3 LAFCo cannot directly control land use, but it can use its conditioning authority to manage growth and preserve ag lands. Examine a collaborative model for attaining consensus on difficult boundary issues.

- Presenters:** Jon Biggs, Community Development Director, City of Pismo Beach
Chuck Stevenson, AICP, Division Manager for Long Range Planning, County of San Luis Obispo
- Moderator:** David Church, AICP, Executive Officer, San Luis Obispo LAFCo

12:15 – 1:45 p.m.

Luncheon* A Global Perspective of Local Government

Monterey Ballroom

- * Sylvia M. Panetta, Chair of the Board and Director of the Panetta Institute for Public Policy
- * Commissioner Simón Salinas, Monterey LAFCo



Sylvia M. Panetta

2:00 – 3:30 p.m.

General Session LAFCo's Role in Oversight of Local Agencies

Regency Ballroom With the recent interest in Sacramento on local agency oversight, this conversation explores the original intent of Municipal Service Reviews and the Legislature's expectation of LAFCo oversight in the next round of MSRs.

- Presenters:** Honorable Roger Dickinson, Assembly Member
Jerry Gladbach, Chair, Los Angeles LAFCo
Susan Vicklund Wilson, Commissioner, Santa Clara LAFCo
José Henríquez, Executive Officer, El Dorado LAFCo
- Moderator:** Paul Novak, AICP, Executive Officer, Los Angeles LAFCo



Assm. Dickinson

3:30 p.m.

Refreshment Break

Foyer

Breakout Sessions

3:45 – 5:15 p.m.

Regency Ballroom Integrating Conservation, Regulation and Development on the Land, Farm and Forest: State Programs and Tools for LAFCo

Explore the services and information available from the Department of Conservation to promote environmental health, economic vitality, informed land-use decisions and sound management of our state's resources.



Director Mark Nechodom

- Presenter:** Mark Nechodom, Director, Department of Conservation
- Moderator:** Julie Allen, Commissioner, Tulare LAFCo

3:45 – 5:15 p.m.

Regency 1 Integrating Sustainable Communities Strategy with the LAFCo Application Process

Strategies for LAFCos to consider in evaluating sustainable communities strategies in LAFCo applications.

- Presenters:** Nancy Miller, Executive Officer, San Francisco LAFCo and Counsel, Sacramento and San Francisco LAFCos
Kathy Rollings McDonald, Executive Officer, San Bernardino LAFCo
- Moderator:** Scott Haggerty, Commissioner, Alameda LAFCo

3:45 – 5:15 p.m.

Regency 2 The Commissioners' Independent Judgment Dilemma: Which Hat am I Wearing?

The law requires commissioners to exercise their independent judgment, but reconciling this can be a difficult challenge. Discuss approaches to this dilemma.

- Presenters:** Michael G. Walker, Chief Assistant County Counsel, Ventura County and Ventura LAFCo Counsel
Bill Connelly, Commissioner, Butte LAFCo
John Withers, Commissioner, Orange LAFCo
- Moderator:** Lou Cunningham, Commissioner, Ventura LAFCo

3:45 – 5:15 p.m.

Regency 3 Health Care Districts and LAFCo

Two case studies explore recent interest by LAFCo in Health Care Districts and some of the LAFCo issues unique to these agencies.

- Presenters:** Michael Colantuono, Attorney, Colantuono & Levin, PC
Katie Selenski, Principal Analyst, Harvey Rose Associates, LLC
Christine Martin, CPA, Harvey Rose Associates, LLC
Richard Berkson, Principal, Economic and Planning Systems
- Moderator:** Pete Constant, Commissioner, Santa Clara LAFCo

6:15 – 9:00 p.m.

Monterey Ballroom Banquet* 2012 Achievement Awards Banquet

- * Commissioner Ted Novelli, Chair CALAFCO Awards Committee



The Power of PARTNERSHIPS

FRIDAY, OCTOBER 5TH

- 7:30 – *Breakfast**
8:45 a.m. **Regency 4-6**
- 7:45 – **CALAFCO Board of Directors Meeting**
9:00 a.m. *Windjammer*
- 9:00 – *General Session*
10:45 a.m. **Strategic Thinking & Adaptive Leadership in Trying Times**
Regency Ballroom
- In these challenging times it is more important than ever to know where you are headed and how to get there. Join us for a discussion of strategic planning and adaptive leadership as tools in moving your LAFCo forward.
- Presenters:** Brian Kelly, Chair, Napa LAFCo
Bill Chiat, Executive Director, CALAFCO
- Moderator:** Mona Palacios, Executive Officer, Alameda LAFCo
- 10:45 a.m. *Refreshment Break*
Foyer
- 11:00 – *General Session*
Noon **Legislative Update from Sacramento**
Regency Ballroom
- The past legislative session was a busy one for local governments. New laws and legislation affecting LAFCos highlight the discussion, including new protest provision sections.
- Presenters:** Debbie Michel, Chief Consultant, Assembly Local Government Committee
Bill Chiat, Legislative Chair, CALAFCO
Harry Ehrlich, Vice Legislative Chair, CALAFCO

CALAFCO Board of Directors

- | | |
|--|---|
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| Joshua Susman
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- Louis Cunningham**, Co-Chair
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