

# LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY MEETING MINUTES OF FEBRUARY 2, 2015

City of American Canyon – Council Chambers 4381 Broadway Street, Suite 201, American Canyon, CA 94503

# 1. WELCOME AND CALL TO ORDER: ROLL CALL

Chair Bennett called the regular meeting of February 2, 2015 to order at 4:00 PM. At the time of roll call, the following Commissioners and staff were present:

Regular Commissioners	Alternate Commissioners	Staff
Joan Bennett, Chair	Juliana Inman (voting for	Peter Banning, Interim Executive Officer
Diane Dillon, Vice-Chair	Pitts)	Jackie Gong, Commission Counsel
Brian Kelly	Keith Caldwell (voting for	Brendon Freeman, Analyst
Greg Pitts - Excused	Wagenknecht)	Kathy Mabry, Secretary
Brad Wagenknecht - Excused	Gregory Rodeno	

## 2. PLEDGE OF ALLEGIANCE

Chair Bennett led the Pledge of Allegiance.

## 3. APPROVAL OF AGENDA

Chair Bennett asked if there were any requests to rearrange the agenda. There were no requests. Upon motion by Commissioner Dillon and second by Commissioner Caldwell, the Commission unanimously adopted the agenda as submitted.

# 4. PUBLIC COMMENTS

Chair Bennett invited members of the audience to provide public comments. No public comments were received.

#### 5. RECOGNITION OF SERVICE: Bill Dodd and Mark Luce

The Commission recognized the dedicated service of Mark Luce as Commissioner for LAFCO between 2006 and 2014. Chair Bennett presented Mr. Luce with a plaque with a commemorative inscription. Mr. Luce expressed his appreciation to the Commission for the commendation.

The Commission also recognized the dedicated service of Bill Dodd as Commissioner for LAFCO between 2003 and 2014. Bill Dodd was unable to be present; however a representative from his office accepted a plaque of appreciation on his behalf conveying Mr. Dodd's gratitude to the Commission for the commendation.

#### 6. CONSENT ITEMS

a) Approval of Meeting Minutes: December 1, 2014 Regular Meeting and January 12, 2015 Special Meeting (Commission Workshop)

# b) Current and Future Proposals

Upon motion by Commissioner Bennett and second by Commissioner Kelly, the consent items were approved (Commissioner Dillon abstained from voting on the December 1, 2014 minutes because she was not on LAFCO at that time):

#### **VOTE:**

AYES: <u>BENNETT, KELLY AND INMAN</u>

NOES: NON!

ABSENT: <u>PITTS AND WAGENKNECHT</u>

ABSTAIN: DILLON

## 7. ACTION ITEM

## a) Alternatives for Provision of Legal Counsel Services to the Commission

The Commission considered revisions to its policy and procedure for retaining LAFCO legal counsel and the selection of a private law firm to replace part or all of the legal services it now receives from the Napa County Counsel's Office.

At its December 1, 2014 meeting, the Commission heard requests from city officials that it retain outside legal counsel. Without committing itself to doing so, the Commission instructed staff to circulate a request for proposal (RFP) to qualified law firms and attorneys that might provide such service to LAFCO's across the State of California. The RFP period closed January 21, 2015. Three proposals were received meeting the requirements of the RFP.

Staff provided the Commission with an overview of the report, and a copy of the three law firm proposals; as well as a copy of the Commission's current policy on the Appointment of Counsel; and its current agreement with Napa County Counsel.

Staff noted in its report that the legal services provided by the Office of the County Counsel are perfectly adequate for matters of municipal law and public administration. However, the Commission should make provisions for the use of outside counsel when circumstances warrant, for matters specific to the Cortese-Knox-Hertzberg Act or to address perceived conflicts of interest. Staff recommended that the Commission approve the "hybrid" alternative described in the staff report, also noting that is actually stated in the Commission's current policy. No change in the budget is expected.

Chair Bennett opened the public hearing.

- Napa City Manager, Mike Parness spoke to the Commission regarding the three prosed law firms confirming that none currently work for the City of Napa.
- Yountville Town Mayor, John Dunbar spoke to the Commission regarding the three prosed law firms stating that although there are no current contracts with any of the three law firms, their Town expects neutral representation when it comes to LAFCO legal counsel.
- Yountville Town Manager, Steve Rogers spoke to the Commission pointing out that all five
  cities within the County equally share the LAFCO budget for Counsel and would likely be
  willing to pay a little more for outside expertise.
- American Canyon City Manager, Dana Shigley, spoke to the Commission noting that her agency is interested in retaining professional legal services and efficiency for all parties involved, and suggested shared services as an option.

## Chair Bennett closed the public hearing.

Following discussion, the Commission decided to continue this matter, and form a Sub-Committee to interview the three law firm representatives, then come back with one finalist to the Commission for approval, ultimately retaining one of the three proposing law firms to provide specialized services pertaining to the Cortese-Knox-Hertzberg Act or to address potential or perceived conflicts of interest when necessary.

Upon motion by Commissioner Kelly and second by Commissioner Dillon, the Commission appointed Commissioners Dillon and Inman to form a Sub-Committee to conduct law firm interviews and report back to the Commission.

**VOTE:** 

AYES: <u>KELLY, DILLON AND BENNETT</u>

NOES: NONE

ABSENT: <u>PITTS AND WAGENKNECHT</u>

ABSTAIN: NONE

## 8. DISCUSSION ITEMS

# a) Workshop Follow-up and Direction to Staff

The Commission reviewed a summary of a Workshop held on January 12, 2015 and heard and discussed reports on the following aspects of that discussion and directed staff to take further action:

#### 1. City Selection Committee Rotation

As part of the Commission's Workshop, several commissioners raised concerns that the Napa County City Selection Committee (NCCSC) process may be problematic because city members are appointed and removed from their seats on LAFCO without respect to their experience or ability to effectively provide representation for cities on the Commission.

The NCCSC process creates turnover leading to a loss of institutional knowledge of sensitive LAFCO issues. At the meeting, staff was directed to provide a summary of the current practice for selecting city members and provide potential alternatives for Commission consideration. In an effort to eliminate the timing issue between the NCCSC process and the Commission's policy on the rotation of the Chair and Vice-Chair, staff identified four options for Commission consideration on page 3 of the staff report, including the status quo alternative.

A review of all available options was provided by staff.

Following discussion and upon motion by Commissioner Inman and second by Commissioner Dillon, the Commission gave direction to staff to bring back recommendations on how the rotation can coincide with the possibility of changing to May 1<sup>st</sup> as noted in Option Four: Begin Officer Terms May 1<sup>st</sup> of the staff report, page 4.

# 2. Review of County - Napa LAFCO Memorandum of Understanding

Some of the discussion at the Workshop concerned the Commission's formal agreement for the provision of services by the County of Napa in 2003 entitled Agreement for the Provision of Support Services by the County of Napa to the Napa County Local Agency Formation Commission (Agreement No. 03-02, copy provided)).

Staff recommendation is that the Commission review and discuss the agreement and assign a Sub-Committee to work with staff to provide updates on the agreement.

Upon motion by Commissioner Kelly and second by Commissioner Dillon, the Commission approved staff's recommendation to form a Sub-Committee and appointed Commissioners Bennett and Wagenknecht to meet and discuss Agreement No. 03-02, and then come back to the Commission with its recommendation.

## 3. Executive Officer Recruitment Update

Staff provided the Commission with an update stating that a meeting was held today with the EO Recruitment Consultant, RGS (Regional Government Services) to pre-screen candidates who have submitted applications. There will be 2-4 applicants for the Commission to interview in a special meeting to be held the week of February 23<sup>rd</sup>. Commissioners will be polled regarding their availability for the actual date & time of these interviews.

## 4. Authorization for Strategic Planning Event

Staff provided the Commission with a brief update; however, it was recommended that the Commission wait until a new Executive Officer has been appointed before scheduling a strategic planning workshop to set its goals and objectives.

#### 8. DISCUSSION ITEMS – continued:

# b) Progress on Municipal Service Review and Sphere of Influence Update Study Schedule

The Commission received an update on its current study schedule of municipal service reviews and sphere of influence updates. An anticipated study schedule was provided in the staff report.

The report also noted unexpected complications in hiring a skilled full-time Executive Officer would likely result in additional delays to the study schedule. Under the circumstances, the use of consultants to aid in the preparation of MSRs and SOI updates could be useful in maintaining the study schedule outlined in the report.

- Yountville Town Manager, Steve Rogers spoke to the Commission expressing concerns regarding the delay in studies to be performed saying the Yountville MSR should have been completed in 2013.
- Yountville Town Mayor, John Dunbar spoke to the Commission and asked what can be done to align LAFCO staff with the current schedule and be consistent with the policy. He stated LAFCO should have the appropriate staffing levels to get the work done or contract out for its services.

Following a lengthy Commission discussion, staff was directed to come back with a suggested realistic work plan on the agency's current schedule of municipal service reviews and sphere of influence updates.

# c) Authorization to Participate in County P-Card Program

The Commission received an update on the County Auditor's development of a credit card program available to Napa County special districts and LAFCO.

• Tracy Schulze, Napa County Auditor-Controller spoke to the Commission regarding this program. She said the County Auditor's office has been working on this matter for the past year and the policy is now available, and there is a state contract in place for the use of the card. Ms. Schulze notes that she had discussed this matter with the former EO, Laura Snideman in 2014 clarifying the status that time. Ms. Schulze reported that she will be presenting the County's credit card ("P-Card") program to the Board of Supervisors on February 10, 2015, and following anticipated action will adopt usage guidelines and approve extension of the program to LAFCO. If approved, staff will prepare materials for participation in the program which will be overseen by the County Auditor-Controller.

## 9. EXECUTIVE OFFICER REPORT

There was no report by the Executive Officer.

# 10. COMMISSIONER COMMENTS/REQUESTS FOR FUTURE AGENDA ITEMS

Commissioner Caldwell commended Jackie Gong, Counsel on her service over the years saying she has done an excellent job, as Ms. Gong will be retiring soon. Ms. Gong thanked the Commission and stated she has enjoyed serving on LAFCO. Silva Darbinian will be replacing Ms. Gong as County Counsel to LAFCO.

## 11. ADJOURNMENT TO NEXT REGULAR SCHEDULED MEETING

The meeting was adjourned at 6:08 PM. The next regular LAFCO meeting is scheduled for Monday, April 6, 2015 at 4:00 PM to be held at the Yountville Town Hall (Council Chambers), 6550 Yount Street, Yountville, CA 94599.

Joan Bennett, Chair

ATTEST: Peter Banning, Interim Executive Officer

Prepared by: Kathy Mabry, Commission Secretary