



Local Agency Formation Commission of Napa County
Subdivision of the State of California

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We Manage Local Government Boundaries, Evaluate Municipal Services, and Protect Agriculture

October 1, 2012
Agenda Item No. 8b (Discussion)

September 24, 2012

TO: Local Agency Formation Commission

FROM: Keene Simonds, Executive Officer

SUBJECT: Update on Adopted Study Schedule

The Commission will receive an update from staff on the status of the municipal service reviews and sphere of influence updates calendared as part of the current study schedule. This includes previewing the pending start of the study on the central county region. The update is being presented for discussion and the Commission may provide direction to staff with regards to future related actions.

Local Agency Formation Commissions (LAFCOs) are delegated regulatory powers and responsibilities by the California Legislature to coordinate the orderly formation and development of governmental agencies. LAFCOs' principal and long-standing regulatory responsibility includes the approval of jurisdictional changes involving the establishment, expansion, and reorganization of cities and special districts. More recently, LAFCOs are also responsible for the approval of outside agency municipal service extensions. LAFCOs are provided broad discretion in conditioning their approvals with the notable exception of not directly regulating land uses.

A. Background

In 2001, LAFCOs' enabling legislation was comprehensively updated as part of the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000. The central goal of the legislative update was to make LAFCOs more proactive with respect to informing their regulatory responsibilities. Towards this end, LAFCOs are now required every five years to review and update all spheres of influence; the boundary lines LAFCOs establish for all agencies to guide and facilitate future jurisdictional boundary changes and outside service extensions. LAFCOs are also required to inform their sphere of influence updates by preparing municipal service reviews to comprehensively evaluate the provision and performance of governmental services provided in their jurisdictions.

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Gregory Rodeno, Alternate Commissioner
Representative of the General Public

Keene Simonds
Executive Officer

B. Discussion/Analysis

Adoption/Amendment

LAFCO of Napa County's ("Commission") current study schedule for preparing municipal service reviews and sphere of influence updates was adopted in 2008 with coverage through 2015. The underlying focus of the study schedule is to improve and expand on the baseline information collected during the inaugural round of municipal service reviews and sphere of influence updates that began in 2001. This includes measuring trends relating to the adequacy, capacity, and cost of essential governmental services supporting local growth and development. Additionally, in adopting the study schedule, the Commission reaffirmed its interest in maintaining knowledge management by preparing the studies in-house rather than contract with outside consultants. Further, and as needed, the Commission has approved subsequent amendments to the study schedule to reflect changes in priorities and/or resources.

Progress to Date

The Commission has made considerable progress over the last 24 months in completing calendared municipal service reviews and sphere of influence updates and is now close to being "caught-up" with the study schedule. This includes, most notably, completing all of the municipal service reviews and nearly all of the associated sphere of influence updates scheduled to date. Staff anticipates, moreover, the Commission will have completed all of the outstanding sphere of influence updates for the affected agencies – County Service Area No. 3, Lake Berryessa and Napa Berryessa Resort Improvement Districts, and Spanish Flat Water District – within the next six months. A copy of the study schedule is attached with markings in the margin to reflect progress to date.

Pending Studies / Central Napa County

The Commission's study on the central county region is the lone item calendared for the current fiscal year. The study represents the most ambitious undertaking by the Commission to date given its scope. It will include a regional municipal service covering an estimated resident population of 85,000 along with individual sphere of influence updates for City of Napa, Congress Valley Water District, Napa Sanitation District, and Silverado Community Services District. Notably, consistent with direction provided in earlier reviews, the study will resume consideration of the following issues:

- The merits/demerits of expanding the Napa Sanitation District's sphere of influence to include non-agricultural designated lands east of the City of Napa.
- Possible reconciliation options with respect to the City of Napa's existing extraterritorial water services.
- Future role of the Congress Valley Water District.

Staff anticipates a preliminary report on the municipal service review will be presented as early as February 2013. Actual adoption is not expected until June 2013 at the earliest.

B. Commission Review

Commissioners are encouraged to discuss and provide feedback on the update. This includes providing direction to staff with respect to future actions relating to the items covered in the update.

Attachment: as stated



LOCAL AGENCY FORMATION COMMISSION OF NAPA COUNTY Subdivision of the State of California

CURRENT STUDY SCHEDULE

Municipal Service Reviews Sphere of Influence Updates

Adopted: February 4, 2008
Last Amendment: December 5, 2011

Fiscal Years 2008/2009 and 2009/2010

South Napa County Region

The municipal service review will examine the governmental services provided in the south county region relative to current and projected needs. This includes evaluating services provided by the City of American Canyon, American Canyon Fire Protection District, and County Service Area No. 3. The municipal service review will precede sphere of influence updates for all three agencies.

Lake Berryessa Region

The municipal service review will examine the governmental services provided in the Lake Berryessa region relative to current projected needs. This includes evaluating services provided by the Lake Berryessa Resort Improvement District, Napa-Berryessa Resort Improvement District, and the Spanish Flat Water District. The municipal service review will precede sphere of influence updates for all three agencies.

Fiscal Year 2010/2011

County Service Area No. 4

The municipal service review will examine the countywide governmental services provided by County Service Area No. 4. A sphere of influence update will be incorporated into the review.

Napa County Regional Park & Open Space District

The municipal service review will examine the countywide governmental services provided by the Napa County Regional Park & Open Space District. A sphere of influence establishment will be incorporated into the review.

Napa County Mosquito Abatement District

The municipal service review will examine the countywide governmental services provided by the Napa County Mosquito Abatement District. A sphere of influence update will be incorporated into the review.

Fiscal Year 2011/2012

Law Enforcement Services

The municipal service review will examine countywide public law enforcement services provided throughout the incorporated and unincorporated areas.

Fiscal Year 2012/13

Central Napa County

The municipal service review will examine the governmental services provided in the central county region relative to current and projected needs. This includes evaluating services provided by the City of Napa, Napa Sanitation District, Silverado Community Services District, and Congress Valley Water District. The municipal service review will precede sphere of influence updates for all four agencies.

Fiscal Year 2013/14

Circle Oaks County Water District

The municipal service review will examine the governmental services provided by the Circle Oaks County Water District. A sphere of influence update will be incorporated into the review.

Napa County Flood Control and Water Conservation District

The municipal service review will examine the governmental services provided by the Napa County Flood Control and Water Conservation District. A sphere of influence update will be incorporated into the review.

Napa County Resource Conservation District

The municipal service review will examine the governmental services provided by the Napa County Resource Conservation District. A sphere of influence update will be incorporated into the review.

Napa River Reclamation District No. 2109

The municipal service review will examine the governmental services provided by the Napa River Reclamation District No. 2109. A sphere of influence update will be incorporated into the review.

Fiscal Year 2014/15

North Napa Valley Region

The municipal service review will examine the governmental services provided in the north Napa Valley region relative to current and projected needs. This includes evaluating services provided by the Cities of Calistoga, St. Helena, and Town of Yountville. The municipal service review will precede sphere of influence updates for all three agencies.

Los Carneros Water District

The municipal service review will examine the governmental services provided by the Los Carneros Water District. A sphere of influence update will be incorporated into the review.

Countywide Cemetery Services

The municipal service review will examine countywide public interment services relative to current and projected needs. This includes evaluating the services by the Monticello Public Cemetery District and the Pope Valley Cemetery District. The municipal service review will precede sphere of influence updates for both agencies.
